

## Message Text

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ACTION IO-13

INFO OCT-01 ARA-06 EUR-12 ISO-00 CIAE-00 DODE-00 PM-04  
H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02  
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R 022340Z MAR 77  
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TO SECSTATE WASHDC 2595  
INFO AMEMBASSY LONDON  
AMEMBASSY MEXICO CITY  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS

C O N F I D E N T I A L USUN 0597

E.O. 11652: GDS  
TAGS: PFOR, US, UN, OCON  
SUBJECT: UN CHARTER REVIEW

REF: A: USUN 542; B: USUN 581 (NOTAL)

1. US, UK, FRENCH AND USSR DEL OFFS MET AT UKUN PM MARCH 1  
TO DISCUSS TACTICS IN CHARTER REVIEW EXERCISE. PARA-BY-PARA  
READING OF SECT ANALYTICAL STUDY IS PROCEEDING SLOWLY, PARTICULARLY  
BECAUSE PEACEKEEPING AND PEACEFUL SETTLEMENT OF DISPUTES  
SECTIONS ELICITED COMMENT FROM MANY DELEGATIONS. IT IS NOW  
BECOMING CLEAR THAT WORKING GROUP MAY NOT FINISH THE  
READING, AND THE FOUR DELEGATIONS DISCUSSED THE PROGRAM OF WORK  
AND THE "MEXICAN LIST" OF PROPOSED CHANGED (REFTEL A).  
2. DIFFERENCES IN TACTICS BETWEEN US, UK AND TO SOME EXTENT  
FRANCE ON THE ONE HAND, WHO BELIEVE THAT SOME COMPROMISE OR  
APPARENT COMPROMISE ON PROCEDURAL ISSUES WILL HAVE TO BE REACHED  
WITH "REVISIONISTS" TO AVOID ANGRY EXPLOSION IN COMITE OR GA  
WHICH MIGHT LEAD TO CHANGES IN COMITE MANDATE; AND USSR  
ON THE OTHER HAND, WHICH BELIEVES THAT "REVISIONISTS" WILL  
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EVENUALLY BOW TO NEED FOR BIG POWER AGREEMENT AND COMITE  
CONSENSUS AND CLAIMS TO HAVE INSTRUCTIONS FROM  
MOWCOW, FOR EXAMPLE, NOT TO AGREE TO ANNEXATION OF THE  
MEXICAN LIST TO THE COMITE REPORT.

3. US, UK, AND FRANCE MAINTAINED THAT PRESENT CORDIAL ATMOSPHERE  
IN WORKING GROUP IS FRAGILE AND FAILURE TO MAKE SOME CONCESSIONS

WILL CAUSE BLAME TO FAIL ON PERMANENT MEMBERS (EXCEPT CHINA) FOR OBSTRUCTING COMITE PROGRESS. USSR FOLLOWS HARD-LINE POSITION THAT RATIONAL LEGAL AND PROCEDURAL ARGUMENTS WILL PREVENT ANNEXATION OF MEXICAN LIST AND THAT "REVISIONISTS" WILL GIVE IN WITHOUT MUCH OF A FIGHT.

4. US, UK, AND FRENCH DELEGATIONS PUT FORWARD VARIOUS PLANS TO NEUTRALIZE MEXICAN LIST BY SPLITTING IT UP AND SCATTERING IT IN COMITE REPORT OR BY AGREEING THAT IF THERE IS ANOTHER SESSION OF THE COMITE NEXT YEAR, THE LISTING PROCESS WILL BEGIN WITH THE MEXICAN LIST AS ONE OF SEVERAL USEFUL TOOLS. SOV DEL (KOLESNIK) REJECTED ALL OF THESE, EXCEPT AS DIRE LAST RESORT. HE DID AGREE THAT BIG FOUR SHOULD HAVE SOMETHING TO OFFER REVISIONISTS IN EXCHANGE FOR NOT ALLOWING ANNEXATION OF MEXICAN LIST, AND SUGGESTED THAT WE COULD DO THIS BY WATERING DOWN SOME SECTIONS OF WORKING GROUP REPORT TO COMITE AND COMITE REPORT TO GA. BOTH OF THESE REPORTS (THE FIRST SECTION ON PARAS 42-49 WAS MADE AVAILABLE TO REGIONAL CHAIRMEN TODAY) WOULD OTHERWISE BE VERY FAVORABLE TO ANTI-REVISIONISTS BECAUSE THEY REFLECT THE EARLY REVISIONIST TACTIC OF SILENCE IN ORDER TO SPEED UP PARA-BY-PARA READING, WHICH LED TO ONE-SIDED DISCUSSIONS, PARTICULARLY OF PARAS 42-73. FRENCH EVENTUALLY CAME TO SEE MERIT IN SOVIET FIRMNESS THAS ELIMINATING ANY CHANCE OF BIDGING SOVS FOR TIME BEING. IN RESPONSE TO OBJECTIONS TO SOVIETS USING NEED FOR UNANIMITY SMONG US TO FORCE US ALL TO GO OVER THE SIDE OF THE BOAT TOGETHER, SOVIETS BACKED OFF TO EXTENT OF INDICATING WILLINGNESS TO RECONSIDER SOME COMPROMISE ALTERNATIVES TO ANNEXING MEXICAN LIST IF CLEAR DANGER OF BLOW UP IN COMITE SURFACED. WE AND  
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UK AGREED TO ACCEPT THIS AS BASIS CONTINUED COOPERATION BUT WARNED SOVS WE THOUGHT THEY WERE OVER-PLAYING THEIR HAND AND EXPRESSED THE HOPE THEY WOULD BE ABLE TO SHIFT GEARS QUICKLY ENOUGH IF THE DANGER OF BLOW UP BECAME CLEAR AND IMMEDIATE.

5. ON SEPARATE ISSUE, FRENCH DELEGATE ASKED FOR UNITY OF THE PERMANENT MEMBERS IN SUPPORT OF NON LATHAM OF FRANCE WHO IS UNDER ATTACK IN THE ECOSOC RESTRUCTING EXERCISE SAVING THAT IF ON PERMANENT MEMBER UNDER SECRETARY WERE OUSTED THIS YEAR, OTHERS COULD FACE SAME THREAT NEXT YEAR. USSSR DELOFFS PROFESSED IGNORANCE OF THE SITUATION BUT SAID THEY WOULD LOOK INTO IT. US AND UK DELOFFS SPOKE ALONG SAME LINES AS SOVIETS.

7. COMMENT: EXCHANGES IN MEETINGS AMONG OUR DELEGATIONS HAVE CONTINUED TO BE FRANK AND FRIENDLY, AND ALL REMAIN COGNIZANT OF SHARED GOAL OF NON-CHARTER CHANGE. HOWEVER, WE RECOGNIZE THAT IF WE FOLLOW THE SOVIET LINE TOO FAR OR IF THE DIFFERENCES AMONG US BECOME MORE APPARENT TO THE

REVISIONISTS, WE WOULD FACE SEVERE DIFFICULTIES. THUS WE INTEND  
TO CONTINUE TO TRY TO PULL THE SOVIETS ALONG WITH US TOWARD  
SOME MILD COMPROMISE.  
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## Message Attributes

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**Disposition Approved on Date:**  
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**Disposition Date:** 22 May 2009  
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**Document Source:** CORE  
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**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
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**Reference:** 77 USUN NEW YORK 542, 77 USUN NEW YORK 581  
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**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009